From: Ryan Kane <rkane@tgrvt.com>
Sent: Friday, October 28, 2016 11:56 AM

**To:** Green, Geoffrey

**Subject:** RE: DeVos JO - Tuppers Crossing Ferrisburgh

**Attachments:** 9-069reconsideration.pdf; permit materials from town.pdf

Mr. Green,

First, I apologize for not getting back to you sooner.

Attached is all of the documentation I received relative to the subdivision from the Town of Ferrisburgh Zoning Administrator Ken Wheeling. I believe most of it was submitted with the initial letter I sent you but this is everything that the Town had. I am awaiting a copy of the Purchase and Sale and will send that over as soon as I receive it.

To my knowledge neither the Devoses nor any person associated with them paid for services, materials or acted relative to development of the property prior to purchasing the 9 acre lot. They may have participated in seeking the subdivision. They certainly did not undertake any construction, which according to established case law and prior jurisdictional opinions is when jurisdiction is triggered. One such decision is attached.

Thanks very much for assistance with this and sorry again for taking so long to get back to you. I'll get you a copy of the purchase and sale agreement as soon as I receive it.

Feel free to call or email with any questions.

Best,

Ryan

Ryan Kane
Tarrant, Gillies & Richardson
44 East State Street
P.O. Box 1440
Montpelier, VT 05601-1440
802-223-1112 ext. 102
rkane@tgrvt.com
www.tgrvt.com

### \*\*\*\*\*\*\*\*

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From: Green, Geoffrey [mailto:Geoffrey.Green@vermont.gov]

Sent: Thursday, September 22, 2016 12:23 PM

To: Ryan Kane < rkane@tgrvt.com >

Subject: RE: DeVos JO - Tuppers Crossing Ferrisburgh

Ryan;

Before I can reconsider my previous opinion, additional information is required in order to make an informed decision. Could you please send me the following information:

- 1. Copy of any and all purchase and sales agreements;
- 2. Copy of all town applications, minutes of all approvals;
- 3. Whether DeVos or any "Person" affiliated with them paid for any services, materials, or actions prior to purchasing the property

### **Geoffrey Green**

From: Ryan Kane [mailto:rkane@tgrvt.com]
Sent: Thursday, September 01, 2016 3:26 PM

**To:** Green, Geoffrey < <u>Geoffrey.Green@vermont.gov</u>> **Subject:** DeVos JO - Tuppers Crossing Ferrisburgh

Dear Geoff,

I received your voicemail yesterday. Per your request, attached is an electronic copy of what was mailed to you regarding Act 250 jurisdiction over the property owned by Sue and John DeVos d/b/a JSCL, LLC. Please let me know if you have questions or need additional information.

Best,

Ryan

Ryan Kane
Tarrant, Gillies & Richardson
44 East State Street
P.O. Box 1440
Montpelier, VT 05601-1440
802-223-1112 ext. 102
rkane@tgrvt.com
www.tgrvt.com

#### \*\*\*\*\*\*\*\*

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NATURAL RESOURCES BOARD District #9 Environmental Commission 111 West Street Essex Jct., VT 05452

Liam L. Murphy, Esquire Murphy Sullivan Kronk 275 College Street P.O. Box 4485 Burlington, VT 05406-4485

RE: Jurisdictional Opinion #9-069 (2009) – Reconsideration of PRS issued to Champlain Oil Company Project, Ferrisburgh, VT.

### Dear Liam:

Pursuant to your request of October 8, 2009 this is a reconsideration of a Project Review Sheet ("PRS") issued on September 25, 2009 asserting Act 250 jurisdiction on a project proposed by your client, Champlain Oil Company. The PRS asserts jurisdiction over the construction of a gas station, convenience store and restaurant on a tract or tracts of land greater than 10 acres, pursuant to 10 VSA §6001(3)(A)(i). Your client is requesting this opinion be reconsidered because the tract of land involved in the project will be at the time of construction be less than 10 acres and therefore will not constitute a development. The following are the facts upon which this opinion is based:

### **Facts:**

- 1. Champlain Oil Company ("CoCo") has a purchase and sale agreement to purchase 9.04 acres of land from property owner Llona. The Llonas currently own 2.5 acres of the 9.04 acre lot upon which CoCo will eventually build the project.
- 2. The Burdicks own an adjoining 25 acre tract which they have agreed to subdivide and sell 8.54 acres to the Llonas. The 8.54 acres from the Burdicks and the 2.5 acres from the Llonas create the 9.04 acre lot that will be purchased by CoCo.
- 3. CoCo has agreed to purchase the 9.04 acre lot from the Llonas once CoCo has obtained all the permits it requires to construct the project.
- 4. Neither the Burdick nor the Llona property are currently subject to Act 250 jurisdiction.
- 5. Neither CoCo nor any affiliated person has undertaken any subdivision within five miles of the proposed project or within Addison County in the last five years.
- 6. The State of Vermont took fee title of the land under the prior Route 7 right-of-way in 1958.
- 7. Additional construction of improvements will be undertaken as part of this project within the Route 7 right of way. This work includes the construction of two entrances and a water line and amounts to 8000 square feet.

- 8. The total amount of land involved in the project is 9.4 acres of land. No construction for the project will occur outside the 9.4 acres and no construction will occur until all permits are received and the land is purchased in fee simple by CoCo as a separate and distinct tract.
- 9. No development or construction will take place until CoCo has received all its State and local permits and purchased the tract as a separate 9.04 acre tract.
- 10. At the time construction is about to begin, neither the Burdicks nor Llona will have any legal or equitable interest in the 9.04 acre tract being developed.

### Applicable Law, Regulations and Rulings:

Act 250 is required as set forth in 10 VSA §6081(a):

- (a) No person shall sell or offer for sale any interest in any subdivision located in this state, or commence construction on a subdivision or development, or commence development without a permit. This section shall not prohibit the sale, mortgage or transfer of all, or an undivided interest in all, of a subdivision unless the sale, mortgage or transfer is accomplished to circumvent the purposes of this chapter.
- 10 VSA §6001(3)(A)(i) defines a "development" in relevant part to include:
  - (i) The construction of improvements on a tract or tracts of land, owned or controlled by a person, involving more than 10 acres of land within a radius of five miles of any point on any involved land, for commercial or industrial purposes in a municipality that has adopted permanent zoning and subdivision bylaws.
- Act 250 Rules define, "commencement of construction", "construction of improvements" and "tract" as:
  - (2) "Commencement of construction" means the construction of the first improvement on the land or to any structure or facility located on the land including work preparatory to construction such as clearing, the staking out or use of a right-of-way or in any way incidental to altering the land according to a plan or intention to improve or to divide land by sale, lease, partition, or otherwise transfer an interest in the land.
  - (3) "Construction of improvements" means any physical action on a project site which initiates development for any purpose enumerated in Rule 2(A), except for:
  - (a) any activity which is principally for preparation of plans and specifications that may be required and necessary for making application for a permit, such as test wells and pits (not including exploratory oil and gas wells), percolation tests, and line-of-sight clearing for the placement of survey markers may be undertaken without a permit, provided that no permanent improvements to the land will be constructed and no significant impact under any of the criteria of 10 V.S.A. Section 6086(a)(1) through (10) will result; a district commission may approve more extensive exploratory work prior to issuance of a permit after complying with the notice and hearing requirements of Rule 51 herein for minor applications;
  - (12) "Tract of land" means one or more physically contiguous parcels of land owned or controlled by the same person or persons.

Jurisdictional Opinion JO#9-069 CoCo Page 3

The key issue in this case is determining when commencement of construction or development begins. Four court decisions support the notion that Act 250 jurisdiction is triggered when the activity is about to impinge on the land and attaches to activity which has achieved such finality of design that construction can be said to be ready to commence. *In re Agency of Administration*, 141 Vt. 68, 78-79(1982); *In re Audet*, 2004 VT 30, 36 (4/1/04); *In re Wildcat Construction*, 160 VT 631, 632 (1993) and *In re Vermont Gas Systems, Inc.*, 150 Vt. 34 (1988).

A recent Jurisdictional Opinion #4-217 addressed a similar issue. In this opinion, the Coordinator found that if, at the time of commencement of construction, the developer owned less than 10 acres and had no affiliation with other landowners involved in the project, then Act 250 jurisdiction is not triggered.

### **Conclusion:**

No development or construction will take place until CoCo has received all its State and local permits and purchased the tract as a separate 9.04 acre tract. At this time, CoCo is merely seeking permits to develop a future 9.04 acre tract of land and the seeking of permits is not the commencement of construction or development.

Therefore, at the time of commencement of construction, CoCo will be the sole landowner and there are no other parties involved in the project, so that there are less than 10 acres owned or controlled by CoCo, an Act 250 permit is not required prior to the commencement of construction.

If I can be of further assistance, please do not hesitate to contact me.

Sincerely,

/s/ Geoffrey W. Green

Geoffrey W. Green District Coordinator

cc Town of Ferrisburg (2 copies)
Addison County Regional Planning Commission
Peter Young
Lou Borie
Denise Wheeler

This is a jurisdictional opinion and, pursuant to 10 V.S.A., Section 6007 (c) and Board Rule 3, it may be reconsidered by the District Coordinator or it may be appealed to the Environmental Board by the applicant, by individuals or entities who may be affected by the outcome of the opinion, or by parties that would normally be entitled to notice under 10 V.S.A. Section 6084 and Board Rule 14(A). An appeal from a jurisdictional opinion must be filed within 30 days of the mailing of the opinion to the person appealing. Failure to appeal within the prescribed period shall render the jurisdiction opinion the final determination with respect to jurisdiction under this chapter unless the opinion has not been properly served on parties that

Jurisdictional Opinion JO#9-069 CoCo Page 4

would normally be entitled to notice under 10 V.S.A. Section 6084 and Board Rule 14(A), and on persons and entities who may be affected by the outcome of the decision, according to the Rules of the Board. Any appeal shall be by means of a petition for declaratory ruling pursuant to Board Rule 3(D) and must be accompanied by a \$100.00 filing fee. In addition, the petitioner must include the original and ten copies of the petition and the jurisdictional opinion appealed from and a certificate of service showing that the following persons have been served with the petition: all statutory parties under 10 V.S.A., Section 6084 and Board Rule 14(A) and other persons on whom the District Coordinator served the opinion. The filing shall be directed to the Environmental Board, National Life Records Center Building, Drawer 20 Montpelier, Vermont 05620-3201

# TOWN OF FERRISBURGH APPLICATION TO PLANNING COMMISSION PRELIMINATE OR FINAL PLAT

	•
Date: 2/23/15	Permit Number: 15-017
Tax Map ID #: 10-01-58.1	Permit Number: 15-017 Permit Fee: 25000
Application for Preliminary Plat:   Subdivision  PUD/PRI  Application for Final Plat:  Subdivision  PUD/PRI	Recording Fee: \$9:00 (0.00)
Name & address of Applicant:	Name & address of Owner if different from Applicant:
Marjorie R. Bushey Revocable Trust	
15 Mountain St.	
Bristol, Vt.	
Phone number: 453-3561	Phone number:
Deed Reference: Volume 141 Page 362 Zoning District	ct (s) IND Parcel Size: 45.8 acres
Description of proposed project: Create. lots: Lot 2  Applicant shall address all applicable Ferrisburg listed on Page Two of	gh Subdivision Regulations, including those of this Application.
Date for final public hearing will NOT be set until in the Town Cla	the COMPLETE Application has been received erk's Office.
I hereby certify that the statements on this application are co Vermont Laws and Regulations and Town of Ferrisburgh By	orrect and that I will comply with all applicable State of ylaws and Regulations.
Signature: Acazir cole, Agent	Date: 2/23/15
Office Use only Date of Hearing: 3/18/2015	Application Approved Denied Date
Conditions:	3/18/2015

Applicant Marjorie R. Buskey Rev TrustApplication No.	15-012
Date of Hearing 3/18/2015	

# TOWN OF FERRISBURGH INTERESTED PERSONS RECORD AND SERVICE LIST

Under the 2004 revisions to Chapter 117, the Zoning Board of Adjustment [ZBA] has certain administrative obligations with respect to interested persons. At any hearing, there must be an opportunity for each person wishing to achieve interested person status to demonstrate compliance with the applicable criteria. 24 V.S.A. § 4461(b). The ZBA must keep a written record of the name, address and participation of each person who has sought interested person status. 24 V.S.A. §4461(b). A copy of any decision rendered by the ZBA must be mailed to every person or body appearing and having been heard by the ZBA. 24 V.S.A. § 4464(b)(3). Upon receipt of notice of an appeal to the environmental court, the ZBA must supply a list of interested persons to the appellant in five working days. 24 V.S.A. §4471(c).

Name	Address	Participated in Hearing?	Evidence/Statement of Concert Offered
Cour Cole	_549/ Samiri	Yes No	Agent of owner
		☐ Yes ☐ No	
		☐ Yes ☐ No	
		☐ Yes ☐ No	
		☐ Yes ☐ No	
		☐ Yes ☐ No	
		☐ Yes ☐ No ☐	

Bushy Fresh 10.1.58,1 -16 met Welsnouses 53 Kathleen m Steams 59 Paul Stanley Lte 63,1 andre George Farmall 63

25, 20, 51 - Daniel Ryser 25, 24, 51 - 2470 Route 746 53 Helen 7 Warner

TOWN OF FERRISBURGH
PUBLIC HEARING NOTICE
PLANNING COMMISSION
A public hearing before the Planning
Commission of the Town of Ferrisburgh
will be held at the Town Clerk's Office on
March 38, 2015 to consider the following March 18, 2015 to consider the following

warch 18, 2015 to consider the following application:
7:05 PM An application, #15-012, submitted by Marjorie R. Bushey Revocable Trust for Final Plat decision for a subdivision of land (3-lots), Property ID # 10-01;58.1. Tuppers Crossing Road: Minor Subdivision.
The above application is a subdivision.

The above application is available for inspection at the Town Clerk's Office. Persons wishing to appear and be heard hay do so in person or be represented by

PLEASE NOTE: Participation in the local proceeding is a prerequisite to the right to take any subsequent appeal.

Communications about the above application may be filed in writing with the Board or at such hearing.

### February 3, 2015

RE: Permits for Marjorie R. Bushey Rev. Trust Tax Parcel 10/01/58.1

To Whom It May Concern:

John R. Devos, Jr. and/or Carl Cole is hereby authorized to apply for any permits necessary for the subdivision of the above referenced property located in Ferrisburgh, Vt. creating Lot 3 of approximately 9 acres. This authorization applies to both local and any state permits necessary, including, but not limited to a state subdivision permit and a water supply & wastewater disposal permit.

Marjorie R. Bushey Revocable Trust by:

Ralph Bushey, Cotrustee Date

# TOWN OF FERRISBURGH - PLANNING COMMISSION SFFE/SKETCH PLAN REVIEW/AMENDMENT APPLICATION

Name of Applicant:	VIEW/AMENDMENT APPLICATION Application number: 15 - 010 Name of Owner if different from Applicant
Marjorie R. Bushey Revoca	ble Trust
Address: 16 Mt. Street	
Bristol, Vt.	
Phone Number: 453-3581	Phone number:
Signature of authorized person:	989-8300
Parcel ID No.: 10-01-58.1	Zoning District: Ind.
Deed Reference: Volume: 141 Pa	ge: 362 Size of Parcel: 45.8 acres
Previous Subdivision of parcel: Permitt	tee: Keney Bushey Date: 2/17/69 Plain # 09-008
Previous Site Plan Approval: Date:	/ /
Location of proposed project: North	n of Tupper Crossing, West of US7
Description of proposed project: <u>Cre</u>	eate Lot 3 9 Ac. plus or minus
Proposed number of parking spaces:	O Location of parking:
	to site: Existing curb cut on Tupper Crossi
Are there existing or proposed easemen	
How will sewage disposal be addressed	
How will water needs be addressed?:	Ferrisburgh Fire Dist. #1
How will drainage be addressed?:	uture site plan approval
Is lighting proposed?: Future s	ite plan approval
is signage proposed?: Future_s	site plan approval
is landscaping proposed?: Future s	
	in Ferrisburgh's Zoning and Subdivision Regulations
Official use: APPLICATION RECEIV	
DATE OF HEARING: 2/18/201	

MINOR SON



Tel. (802) 877-3429 Fax (802) 877-6757 Town of Ferrisburgh
PO Box 6, 3279 Route 7
Ferrisburgh, VT 05456
Email: ferrisburghclerk@comcast.net
and/or ferrisburgh@comcast.net

Chester Hawkins Town Clerk/Treasurer Pam Cousino Ass't. Town Clerk/Treasurer Ken Wheeling Zoning Administrator

DATE: April 13, 2015

TO: Marjorie R. Bushey Revocable Trust

FROM: Zoning Board of Adjustment

RE: Decision of ZBA and Public Notice Requirements

The ZBA reached a Decision with respect to your permit application. The enclosed Minutes of the Public Hearing and Decision are in draft format, subject to editing and other revisions at the next ZBA meeting. You are required by law to post, in three public places, Notice of your permit and Decision. These Notices must remain in place during the 30 day Appeal Period. We will place one Notice in the Town Clerk's Office, and you must post one copy of the enclosed Notice in another public place in Town, and the third Notice you must place "within view from the public right of way most nearly adjacent the property for which the application is made" (24 VSA Section 4464). You may start construction 30 days after the Decision date of:

3/18/2015

Approved without conditions.

Kenneth E. Wheeling, ZoningAdministrator

for the Town of Ferrisburgh, Planning Commission

Date

### TOWN OF FERRISBURGH

# NOTICE OF DECISION

Zoning Board of Adjustment:	
Conditional Use No.	
Variance No.	
Appeal No.	
Planning Commission:	15-012
Subdivision No.	15000
Location: Tuppers	BUSHEY Rev. Trust
	e Pau Taux
Owner: MARIORIE K.	DUSHEY REV. 176081
Purpose of Project:	
Conste lu	TZ & LOT 3
Chart or	

THIS NOTICE IS NOT A PERMIT Issue date:

THIS DECISION IS SUBJECT TO APPEAL TO THE ENVIRONMENTAL COURT BY AN INTERESTED PERSON WITHIN 30 DAYS OF THE DECISION pursuant to VRECP 5 and 24 VSA 4471

### TOWN OF FERRISBURGH

## APPLICATION FOR ACCESS PERMIT

Applicant Marjorie R. Bushey R	levocable Trust		Phone #	453-3581	
Mailing Address 15 Mountain S	it. Bristol, Vt.			, , , , , , , , , , , , , , , , , , ,	
Property Address Tuppers Co	rossing	. 2 .	,		
Tax Map No. 10	Block	)1	Lot	58.1	
Legal Owner Marjorie R. Bush	ney Revocable T	rust .			
The undersigned requests un a with the Ferrisburgh Highway Marjorie R. Bushey Revocable T	Standards to a	erve thé prope located on	nty knows North	Lot 3	<del></del>
Tuppers Crossing	S Adv. Story &	(road mame).	The prop	cood access v	dilibe located
pproximately 580	potential from cast agrees to	(DE INTERPOR	od of gare	Spect Williams to the	a dienctions.
restrictions and conditions for	ming a past of	th penit		-	<b>J</b>
Refle Q. Bu	eley		/22	-2019	
Applicant .		Date	**********	<del></del>	•
Havy R. Ruska			7-22	-2015	* 4 .
Logal Owner Kerry Bushey, Co.	Trustee				
ACCE	83 FERMIT	PBRI	ATT#		*************
NOTICE: Any change from agrees to maintain said access below.	the greeest less s and adhere t	d use will require the direction	nire a nev s, metrict	v permit. The ions and cond	applicant bloss included
Directions, restrictions and o	onditions:	<u>¥</u>		3	
					£
	· · · · · · · · · · · · · · · · · · ·				
					•
Approved by:	w Bre	. Qu	• (**	3.16	53.15
Name / Title		(e)	-	Date	

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