



Vermont Department of Environmental Conservation

Agency of Natural Resources

WATER INVESTMENT DIVISION
National Life Building, DAVIS 3
1 National Life Drive
Montpelier, VT 05620-3510
FAX: (802)828-1552

Judy Frazier, Town Manager
Authorized Representative
Town of Proctor
45 Main Street
Proctor, VT, 05765

2/26/2026
Expiration Date: 2/26/2031

**Re: Proctor Wastewater Treatment Facility Upgrade Project
Vermont/ USEPA Clean Water Revolving Loan Number RF1-325**

Notice of Intent to Issue a Finding of No Significant Impact

Dear Judy Frazier:

The Department of Environmental Conservation intends to issue a Finding of No Significant Impact (FONSI) for the Proctor Wastewater Treatment Facility Upgrade Project.

The project has positive environmental impacts consisting of replacing infrastructure and equipment within the wastewater treatment facility that is either approaching or has exceeded its useful life. When equipment within a wastewater treatment facility fails, this poses a risk to public and environmental health. This project will prevent the failure of the equipment that will be replaced.

This project additionally involves impacts including construction within the 100-year floodplain.

Otherwise, this project may have been eligible for Categorical Exclusion from detailed environmental review; additionally, the direct and indirect environmental effects of the project are still not significant enough to necessitate an Environmental Impact Statement (EIS).

The Department's environmental review procedures require a 30-day public comment period following the issuance of a Notice of Intent to Issue a Finding of No Significant Impact. If no public comments received during that period demonstrate that this Notice of Intent is in error, then the Finding of No Significant Impact will become effective.

Judy Frazier, Authorized Representative, Town of Proctor
Proctor Wastewater Treatment Facility Upgrade
Finding of No Significant Impact
2/26/2026

Copies of documents supporting a Finding of No Significant Impact are enclosed. Please keep copies of the enclosed documents, along with any pertinent reports by your consulting engineers, available for public inspection during a public comment period of 30 days. A full list of the documents that must be available for public inspection is attached. Please call (802)-522-3562 if you have any questions or concerns.

Sincerely,

Signed by:
 2/26/2026
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Chloe Hulsizer
Environmental Analyst IV
Water Investment Division

Enclosures

Documents Posted for Finding of No Significant Impact Public Comment Period (30 days)

1. Notice of Intent to Issue a Finding of No Significant Impact (Signed by Emily Bird, Director, Water Investment Division, enclosed.)
2. Evaluation of Eligibility for Finding of No Significant Impact (Approved by Emily Bird, Director, Water Investment Division, enclosed.)
3. State Environmental Review Procedures for Projects Funded Through the Vermont/ EPA Revolving Loan Program, <https://dec.vermont.gov/water-investment/water-financing/srf/environmental-review>

Additional Documents Needed for Finding of No Significant Impact Public Comment Period (30 days)

4. Environmental Information Document titled "*Environmental Report and Environmental Information Document*", and dated 2/24/2026, by Jeffrey Lewis, PE.
<https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=218248&DVID=0>
5. Environmental Information Document Appendices by Aldrich + Elliott, PC.
<https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=218116&DVID=0>

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6. Preliminary Engineering Report entitled "*Town of Proctor, Vermont Wastewater Treatment Facility Preliminary Engineering Report*", and dated November 2023, by Aldrich + Elliott, PC.
<https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=217049&DVID=0>

COPY LIST

Heather Collins and Aaron Krymkowski, Wastewater Program, VT-DEC
Scott Dillon and Elizabeth Peebles, Division for Historic Preservation, ACCD
Jeffrey Lewis, PE, Aldrich + Elliott, PC
Kenneth J. Bisceglia, PE, Water Investment Division, VT-DEC
Lynnette Claudon, PE, Water Investment Division, VT-DEC

Initial


2/26/2026



Vermont Department of Environmental Conservation

Agency of Natural Resources

Department of Environmental Conservation
Water Investment Division
1 National Life Drive, Davis 3
Montpelier, VT 05620

(802) 522-3562

Notice of Intent to Issue a Finding of No Significant Impact

**Town of Proctor
Proctor Wastewater Treatment Facility Upgrade**

Vermont/ USEPA Clean Water Revolving Loan Number: RF1-325

In accordance with section VII of the Department's *"Environmental Review Procedures for Projects Funded Through the Vermont/EPA Revolving Loan Program"*, the Department of Environmental Conservation intends to issue a Finding of No Significant Impact (FONSI) for the proposed Proctor Wastewater Treatment Facility Upgrade Project. This project involves the replacement of various pieces of equipment and infrastructure at the Wastewater Treatment Facility in Proctor, Vermont. This includes the replacement of lagoon liners, aeration blowers, air distribution line, laterals, and the fine air diffusion system. Two new UV reactors will be installed within the UV disinfection building. The existing Motor Control Center (MCC) will be replaced with new control panels.

Under the Procedure, the project is ineligible for Categorical Exclusion (CATEX) from detailed environmental review. The project involves impacts including construction within the 100-year floodplain and therefore exceeds the threshold for CATEX.

Also, the direct and indirect environmental effects of the project are not significant enough to necessitate an Environmental Impact Statement (EIS), under the Department's environmental review procedures. The project will not increase the current permitted flow capacity of the treatment plant, and the project will not include sewer extensions.

Consideration of the FONSI included a review of the following documents:

- **Environmental Information Document (EID)** signed 2/24/2026, by Jeffrey Lewis, PE, of Essex Junction, VT. <https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=218248&DVID=0>
- **Environmental Information Document Appendices**, by Aldrich + Elliott, PC. <https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=218116&DVID=0>

Town of Proctor

Proctor Wastewater Treatment Facility Upgrade
Proctor Wastewater Treatment Facility Upgrade
Notice of Intent to Issue a Finding of No Significant Impact
2/26/2026

Further information on the project and this Notice of Intent is available for inspection at the following locations:

Judy Frazier, Town Manager
Town of Proctor
45 Main Street
Proctor, VT, 05765

tel. (802) 459-3333
manager@proctorvermont.com

Chloe Hulsizer
Vermont Department of Environmental Conservation
Water Investment Division
1 National Life Drive, Davis 3
Montpelier, VT 05620-3510

tel. (802) 522-3562
Chloe.Hulsizer@Vermont.gov

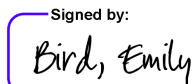
(Note: National Life requires photo identification to obtain an access badge for entry.)

Jeffrey Lewis, PE
Aldrich + Elliott, PC
6 Market Place, Suite 2
Essex Junction, VT 05452

tel. (802) 881-4417
jlewis@aeengineers.com

No significant administrative action will be taken on this project for thirty (30) days from issuance of this Notice of Determination, to allow for public response.

Signed by:


C13D237CC28247C...
Emily Bird, Director
Water Investment Division

2/27/2026

Date

Department of Environmental Conservation
Vermont Agency of Natural Resources



Vermont Department of Environmental Conservation

Agency of Natural Resources

TO: Emily Bird, Director, Water Investment Division ^{Initial} EB 2/27/2026

FROM: Chloe Hulsizer,
Environmental Analyst IV, Water Investment Division ^{Initial} CH 2/26/2026

SUBJECT: Town of Proctor
Proctor Wastewater Treatment Facility Upgrade Project

Evaluation of Eligibility for Finding of No Significant Impact

DATE: 2/26/2026

A. Project Identification

Project Name: Town of Proctor
Proctor Wastewater Treatment Facility Upgrade

Address: Judy Frazier, Authorized Representative
Town of Proctor
45 Main Street
Proctor, VT, 05765

Project Location: Town of Proctor, Vermont
This project will take place at the existing Wastewater Treatment Facility at 66 Generation Avenue, in Proctor, Vermont. Proctor is located in the Otter Creek major watershed.

Vermont/ USEPA Clean Water Revolving Loan Number: **RF1-325**

Judy Frazier, Authorized Representative, Town of Proctor
Evaluation of Eligibility for Finding of No Significant Impact
Proctor Wastewater Treatment Facility Upgrade
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2/26/2026

B. Summary of Environmental Review

The Department of Environmental Conservation, Water Investment Division, has reviewed this proposed project in accordance with the Department's State Environmental Review Procedures for Projects Funded Through the Vermont/ EPA Revolving Loan Program.

The Department has reviewed the following planning documents:

- Environmental Information Document titled “Environmental Report and Environmental Information Document”, and dated 2/24/2026, by Jeffrey Lewis.
<https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=218248&DVID=0>
- Environmental Information Document Appendices, by Aldrich + Elliott, PC.
<https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=218116&DVID=0>
- Preliminary Engineering Report entitled “Town of Proctor, Vermont Wastewater Treatment Facility Preliminary Engineering Report”, and dated November 2023 by Aldrich + Elliott, PC.
<https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=217049&DVID=0>

A Finding of No Significant Impact (FONSI) is the appropriate environmental review response for this project if the issues presented can be resolved with mitigation or permits. This project is not eligible for Categorical Exclusion from detailed environmental review due to potential impacts including construction within the 100-year floodplain . Also, the project’s direct and indirect environmental effects do not necessitate issuance of an Environmental Impact Statement (EIS), consistent with the criteria as described in section XI of the Department’s environmental review procedures.

1. Project Description

The Town of Proctor is located in Rutland County, Vermont in the Otter Creek major watershed.

This project involves the replacement of various pieces of equipment and infrastructure at the Wastewater Treatment Facility in Proctor, Vermont. This includes the replacement of lagoon liners, aeration blowers, air distribution line, laterals, and the fine air diffusion system. Two new closed cell UV reactors will be installed within the UV disinfection building. The existing Motor Control Center (MCC) will be replaced with new control panels along the south wall of the blower building at the Wastewater Treatment Facility. The interior of the control building will additionally be refurbished. The equipment that will be replaced in this project is approaching or has exceeded its useful life. When equipment within a wastewater treatment facility fails, this poses a risk to public and environmental health. This project will prevent the failure of the equipment that will be replaced.

**Judy Frazier, Authorized Representative, Town of Proctor
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This work is expected to be constructed with Clean Water State Revolving Fund (CWSRF) loan.

Eligibility for clean water revolving loan (CWSRF) construction funding will be limited to the eligible clean water work as detailed in the Preliminary Engineering Report and to physical areas cleared through this environmental review process.

The contract documents will contain standard requirements to limit hours of construction and to control noise, dust and discharges of stormwater runoff or pollutants during construction.

2. Justification for Finding of No Significant Impact

We have determined that the proposed project meets the criteria for issuance of a Finding of No Significant Impact.

This project involves construction within the 100-year floodplain.

Mitigation measures:

- **Flood Risk Management:** The placement of temporary gravel for heavy machinery and construction access is permitted on a temporary (180 days) basis. No staging or temporary storage of any other materials is permitted. The existing structures are located above the 500-year floodplain. Measures will preserve or reduce the pre-construction ground elevation.
- **Dust and Noise:** Practices to limit these impacts will be required, such as regular sweeping, erosion prevention and sediment control measures, calcium chloride or water application, and work will be limited to normal 7 am to 5 pm weekday working hours.

Otherwise, this project may have been eligible for Categorical Exclusion from detailed environmental review; additionally, the direct and indirect environmental effects of the project are still not significant enough to necessitate an Environmental Impact Statement (EIS).

Specifically, the project will not increase the design hydraulic capacity of the wastewater treatment plant by more than 20 percent, and it will not increase the design organic treatment capacity (equivalent population served) by more than 30 percent. The project does not include sewer extensions.

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The project will not create a new permanent discharge of stormwater or treated wastewater to surface waters or groundwater, and there will be no increase of effluent pollutant loadings (pounds per day) permitted to be discharged from associated wastewater treatment plant.

A public hearing was held on March 3, 2025 at 7:00 pm at the Town of Proctor annual meeting as part of this FONSI process and the following public comments were received:

Laura Marsh – Town of Proctor Resident

What concerns should we have about flooding since the project is in the 100-year floodplain?

Jeffrey Lewis, PE, stated that the Wastewater Treatment Facility is located 4 to 5 feet above the 500-year floodplain.

Additional Information: The Proctor Wastewater Treatment Facility is located within the Flood Insurance Rate Map mapped 100-year floodplain and is adjacent to, but outside of, the floodway. The lagoon appears to have been constructed such that the bottom of the lagoon approximates the 100-year flood elevation, and the berms around the lagoon provide 13 feet of freeboard according to the site plan.

- **FEMA Flood Insurance Rate Map,**
<https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=218554&DVID=0>.
- **Site Plan** dated December 2024, by Aldrich + Elliott, PC.
<https://anrweb.vt.gov/DEC/IronPIG/DownloadFile.aspx?DID=218555&DVID=0>

Ray Ault – Town of Proctor Resident

Has the project taken into account expansion for new housing?

Jeffrey Lewis, PE, responded that the facility currently has available capacity. The proposed project upgrades existing treatment processes and does not expand the service area or increase the facility's permitted capacity.